

**JEFFERSON-COMO FIRE PROTECTION  
DISTRICT**  
Park County, Colorado

**FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

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## **Independent Auditor's Report**

Board of Directors  
Jefferson-Como Fire Protection District  
Park County, Colorado

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and the major fund of the Jefferson-Como Fire Protection District (District) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Jefferson-Como Fire Protection District, as of December 31, 2023, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibility of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibility for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages IV through IX, the Schedule of Proportionate Share of the Net Pension Liability/(Asset) – Fire and Police Pension Association – Statewide Defined Benefit Plan on page 27, the Schedule of District Contributions – Fire and Police Pension Association – Statewide Defined Benefit Plan on page 28, the Schedule of Changes in Net Pension Liability/(Asset) – Volunteer Firefighters' Pension Plan on page 29, the Schedule of District Contributions – Volunteer Firefighters' Pension Plan on page 30, and the Schedule of the Net Pension Liability/(Asset) – Volunteer Firefighters' Pension Plan on page 31 be

presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*SCHILLING & COMPANY, INC.*

Highlands Ranch, Colorado  
September 11, 2024

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended December 31, 2023**

Our discussion and analysis of Jefferson-Como Fire Protection District's (District) financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2023. Please read it in conjunction with the District's basic financial statements which begin on page 1.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements:** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e. uncollected taxes and earned but unused vacation leave.)

The government-wide financial statements detail functions of the District that are principally supported by tax revenues (governmental activities). The governmental activity of the District is public safety.

The government-wide financial statements can be found on pages 1 and 2 of this report.

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District reports a governmental fund.

**Governmental funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended December 31, 2023**

information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental fund and governmental activities.

The District adopted an annual appropriated budget for the General Fund. A budgetary comparison statement for the General Fund has been provided to demonstrate compliance with the appropriated budget.

The governmental fund financial statements and the budgetary comparison statement for the General Fund can be found on pages 3 through 6 of this report.

**Notes to the Financial Statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 7-26 of this report.

**Other Information:** In addition to the basic financial statements and accompanying notes, this report also presents required supplemental information consisting of: the Schedule of Proportionate Share of the Net Pension Liability/(Asset) – Fire and Police Pension Association – Statewide Defined Benefit Plan; the Schedule of District Contributions – Fire and Police Pension Association – Statewide Defined Benefit Plan; the Schedule of Changes in Net Pension Liability/(Asset) – Volunteer Firefighters' Pension Plan; the Schedule of District Contributions – Volunteer Firefighters' Pension Plan; and the Schedule of the Net Pension Liability/(Asset) – Volunteer Firefighters' Pension Plan, which can be found on pages 27 through 31 of this report. Also included is supplemental information consisting of the Schedule of Expenditures – Budget and Actual – General Fund which can be found on page 32 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As noted in the table below, in the case of the District, assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$3,479,710 as of December 31, 2023.

A large portion of the District's net position reflects its investment in capital assets (e.g. land, buildings and improvements, fire trucks and accessories, fire equipment (excluding vehicles), and furniture and fixtures) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

As noted in the table below, current assets increased by \$932,763 from 2022. This increase is primarily the result of an increase in the District's cash and investments by \$284,598 due to revenues exceeding expenditures for 2023 and an increase of \$649,693 in property taxes receivable due to an increase in the assessed valuation in 2023. The net pension assets decreased by \$688,568, as a result of the most recent pension calculations for both the Volunteer Firefighters' Pension Plan (VFPP) and the Statewide Defined Benefit Plan (SWDBP). The net pension asset for the VFPP decreased by \$368,004 (36.8%) to \$631,202. The net pension asset for the SWDBP decreased by \$367,370 becoming a net pension liability of \$46,806. Capital asset activity is discussed in the capital asset section of this management's

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended December 31, 2023**

discussion and analysis. Current liabilities increased by \$22,947, or 120.3%, primarily due to higher accrued wages and benefits as of yearend. Lease payable increased by \$344,000 of 100.0% as the District entered into a lease purchase agreement for a new pumper truck in 2023. Deferred outflows of resources related to pensions increased by \$220,381 and deferred inflows of resources related to pensions decreased by \$414,443 as a result of the actuarial calculations performed for the VFPP and SWDBP.

See additional information regarding the changes in net position in the discussion below.

**NET POSITION**

	<b>December 31,</b>	
	<b>2023</b>	<b>2022</b>
<b>ASSETS</b>		
Current assets	\$ 3,678,509	\$ 2,745,746
Net pension assets	631,202	1,319,770
Capital assets	997,862	705,071
Total assets	5,307,573	4,770,587
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows related to pensions	405,115	184,734
Total deferred outflows of resources	405,115	184,734
<b>LIABILITIES</b>		
Current liabilities	42,019	19,072
Accrued interest payable	3,646	-
Net pension liabilities	46,806	-
Lease payable due within one year	61,883	-
Lease payable due in more than one year	282,117	-
Total liabilities	436,471	19,072
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred property tax	1,752,661	1,102,968
Deferred inflows related to pensions	43,846	458,289
Total deferred inflows of resources	1,796,507	1,561,257
<b>NET POSITION</b>		
Net investment in capital assets	653,862	705,071
Restricted for emergencies	40,600	39,800
Unrestricted	2,785,248	2,630,121
Total net position	\$ 3,479,710	\$ 3,374,992

As noted in the table below, the District's overall financial position, as measured by net position, increased \$104,718 during 2023. For 2023, the District's revenue increased by \$22,520 or 1.7%, due to a \$72,891 increase in investment earnings due to higher interest rates during 2023 offset by a decrease in mitigation impact, burn permit and wildland fire revenue of \$39,786 due to no wildland fire revenue received in 2023. Overall expenses increased by \$413,278 or 49.6%, primarily due the net pension expense on both the VFPP and SWDBP during 2023.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended December 31, 2023**

**CHANGES IN NET POSITION**

	<b>Years Ended December 31,</b>	
	<b>2023</b>	<b>2022</b>
<b>REVENUES</b>		
Operating grants and contributions		
Mitigation impact, burn permit, and wildland fire	\$ 18,030	\$ 57,816
General revenues:		
Property taxes	1,101,736	1,103,537
Specific ownership taxes	126,322	126,638
Payment in lieu of taxes	3,287	3,264
Investment earnings	96,657	23,766
Miscellaneous	4,932	13,423
Total revenue	1,350,964	1,328,444
<b>EXPENSES</b>		
Public safety	1,246,246	832,968
Total operating expenses	1,246,246	832,968
<b>CHANGE IN NET POSITION</b>	104,718	495,476
<b>NET POSITION - BEGINNING OF YEAR</b>	3,374,992	2,879,516
<b>NET POSITION - END OF YEAR</b>	\$ 3,479,710	\$ 3,374,992

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

As mentioned previously, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A discussion of the District's governmental fund follows.

**Governmental fund:** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's General Fund reported an ending fund balance of \$1,883,829. Of this fund balance, \$40,600 is restricted, meaning it is not available for new spending, because it has been restricted for emergencies under the Taxpayers' Bill of Rights (TABOR). Additionally, \$4,196 of the fund balance is in nonspendable form as it represents prepaid expenditures for fiscal year 2024. Also, in preparing the 2024 Budget, the Board of Directors assigned \$861,105 of the ending 2023 fund balance to be used for expenditures in 2024. The remaining \$977,928 of the fund balance is unassigned. See further explanation of fund balance categories in Note 2 of the Financial Statements. For 2023 the District's revenues exceeded expenditures by \$260,123, increasing fund balance from \$1,623,706 to \$1,883,829. The increases in revenues were previously discussed above in the changes in net position section. The District did incur capital outlay during 2023 of \$392,753. Refer to the Capital Asset Administration section below for more information on the District's capital assets.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended December 31, 2023**

**GENERAL FUND BUDGETARY HIGHLIGHTS**

**Budget Variances.** The District did not amend its original budget for 2023. The budget to actual comparison details can be seen on page 6 of the financial statements, with further detail on the budget to actual comparison for the expenditures in the supplemental information on page 31 of the financial statements. District revenues exceeded budgeted expectations by \$485,517, due to the District receiving \$50,448 more in specific ownership taxes than had been budgeted, lease proceeds exceeding budgeted amounts by \$344,000 and net investment income exceeding budgeted amounts by \$88,657. Actual expenditures were under budget by \$106,640 due to an overall favorable variance in many expenditure categories. The most significant of these categories included \$151,028 more spent on capital outlay due to purchase of new pumper truck in 2023; \$27,006 less spent on fuel and vehicle maintenance in 2023 than anticipated; a \$10,565 favorable variance in utilities comprised of electricity and propane to heat the station due to lower propane prices than anticipated; an \$98,677 favorable variance in administration as a result of lower than anticipated salaries and election costs; a \$61,975 favorable variance in firefighting due to lower actual expenditures for supplies, support and training than had been anticipated; and the District appropriating a contingency of \$44,900 which was not utilized.

**CAPITAL ASSETS AND LONG-TERM OBLIGATIONS ADMINISTRATION**

**Capital Assets.** The District's investment in capital assets as of December 31, 2023 amounted to \$997,862 (net of accumulated depreciation/amortization). This investment in capital assets includes land, buildings and improvements, fire trucks and accessories, and fire equipment (excluding vehicles). The analysis of changes in capital assets is as follows:

<b>CAPITAL ASSETS (net of depreciation)</b>			
	<b>2022</b>	<b>Change</b>	<b>2023</b>
Land	\$ 32,536	\$ -	\$ 32,536
Buildings and improvements	432,899	26,136	459,035
Vehicles and equipment	239,636	266,655	506,291
Total	\$ 705,071	\$ 292,791	\$ 997,862

During 2023, the District constructed a septic tank for Station 5 for \$28,486, purchased a generator for Station 5 for \$20,267. Additionally, the District entered into a lease for the purchase of a used 2012 Pierce Pumper Truck for \$344,000. The District had no capital asset disposals. Additional information on the District's capital assets can be found in Note 4 of the Financial Statements.

**Long-Term Obligations.** During 2023, the District entered into a lease agreement in the amount of \$344,000 for the purchase of a 2012 Pierce Pumper Truck. There were no payments due on the lease in 2023, and the first lease payment is due on August 9, 2024. Additional information on the District's lease can be found in Note 5 of the Financial Statements.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

For the property tax levied for collection during 2024, the District's assessed valuation increased by 56.5% and the District increased the mill levy by .203 mills or 1.5%, and accordingly the District budgeted to collect 58.9% more in property taxes in 2024. Total budgeted revenues for

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended December 31, 2023**

2023 are \$1,964,246. For 2024, the District appropriated and budgeted expenditures are \$2,825,351. The District's 2024 budget anticipates a decrease in fund balance of \$861,105.

**REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Jefferson-Como Fire Protection District, P.O. Box 380, Como, CO 80432.

## **BASIC FINANCIAL STATEMENTS**

**JEFFERSON-COMO FIRE PROTECTION DISTRICT**  
**STATEMENT OF NET POSITION**  
**GOVERNMENTAL ACTIVITIES**  
**December 31, 2023**

**ASSETS**

Cash and investments	\$ 1,913,131
Due from other government	8,521
Property tax receivable	1,752,661
Prepaid insurance	4,196
Net pension asset - VFPP	631,202
Capital assets, not being depreciated	32,536
Capital assets, being depreciated, net	965,326
Total assets	5,307,573

**DEFERRED OUTFLOWS OF RESOURCES**

Deferred outflows related to pension - SWDBP	314,883
Deferred outflows related to pension - VFPP	90,232
Total deferred outflows of resources	405,115

**LIABILITIES**

Accounts and wages payable	42,019
Accrued interest payable	3,646
Net pension liability - SWDBP	46,806
Lease payable:	
Due within one year	61,883
Due in more than one year	282,117
Total liabilities	436,471

**DEFERRED INFLOWS OF RESOURCES**

Deferred property taxes	1,752,661
Deferred inflows related to pension - SWDBP	43,846
Total deferred inflows of resources	1,796,507

**NET POSITION**

Investment in capital assets	653,862
Restricted	40,600
Unrestricted	2,785,248
Total net position	\$ 3,479,710

These financial statements should be read only in connection with  
the accompanying notes to financial statements.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
STATEMENT OF ACTIVITIES  
GOVERNMENTAL ACTIVITIES  
Year Ended December 31, 2023**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Net (Expense) Revenue and Changes in Net Position</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>		<u>Capital Grants and Contributions</u>
Public safety	\$ 1,246,246	\$ -	\$ 18,030	\$ -	\$ (1,228,216)
General revenues:					
Taxes:					
					1,101,736
					126,322
					3,287
					96,657
					4,932
					<u>1,332,934</u>
					104,718
					3,374,992
					<u>\$ 3,479,710</u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
BALANCE SHEET - GOVERNMENTAL FUND  
December 31, 2023**

	<b>General Fund</b>
<b>ASSETS</b>	
Cash and investments	\$ 1,913,131
Due from other government	8,521
Property taxes receivable	1,752,661
Prepaid insurance	4,196
<b>TOTAL ASSETS</b>	<b>\$ 3,678,509</b>
<b>LIABILITIES</b>	
Accounts and wages payable	\$ 42,019
<b>TOTAL LIABILITIES</b>	<b>42,019</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred property taxes	1,752,661
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>1,752,661</b>
<b>FUND BALANCE</b>	
Fund balances:	
Nonspendable:	
Prepaid expenditures	4,196
Spendable:	
Restricted for emergencies	40,600
Assigned to subsequent year's expenditures	861,105
Unassigned	977,928
Total fund balance	<b>1,883,829</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 3,678,509</b>
Total fund balance above	\$ 1,883,829
Adjustments to reconcile the governmental fund balance sheet to the statement of net position are as follows:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund balance sheet:	
Capital assets, net	997,862
Some liabilities, including leases payable and other accrued payables are not due and payable in the current period and, therefore, are not reported in the Balance Sheet - Governmental Funds.	
Lease payable	(344,000)
Accrued interest on lease	(3,646)
Certain amounts related to the District's pension plans reported on the statement of net position are not reported in the fund balance sheet:	
Net pension liability - SWDBP	(46,806)
Deferred outflows of resources - SWDBP	314,883
Deferred inflows of resources - SWDBP	(43,846)
Net pension asset - VFPP	631,202
Deferred outflows of resources - VFPP	90,232
Net position of governmental activities	<b>\$ 3,479,710</b>

These financial statements should be read only in connection with  
the accompanying notes to financial statements.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCE - GOVERNMENTAL FUND  
Year Ended December 31, 2023**

	<b>General Fund</b>
<b>REVENUES</b>	
Property taxes	\$ 1,101,736
Specific ownership taxes	126,322
Payment in lieu of taxes	3,287
Mitigation impact fees	13,425
Burn permit fees	4,605
Net investment earnings	96,657
Miscellaneous income/donations	4,932
Total general revenues	1,350,964
<b>EXPENDITURES</b>	
Administration	918,879
Firefighting	38,025
Equipment	32,994
Medical services	2,955
Building	49,235
Capital outlay	392,753
Total expenditures	1,434,841
<b>EXCESS OF REVENUE OVER (UNDER) EXPENDITURES</b>	<b>(83,877)</b>
<b>OTHER FINANCING SOURCES (USES)</b>	
Capital lease proceeds	344,000
Total other financing sources (uses)	344,000
<b>NET CHANGE IN FUND BALANCE</b>	260,123
<b>FUND BALANCE - BEGINNING OF YEAR</b>	1,623,706
<b>FUND BALANCE - END OF YEAR</b>	<b>\$ 1,883,829</b>

These financial statements should be read only in connection with  
the accompanying notes to financial statements.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUND  
TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL ACTIVITIES  
Year Ended December 31, 2023**

A reconciliation reflecting the differences between the general fund net change in fund balance and changes in net position reported for governmental activities in the statement of activities is as follows:

Net change in fund balance - General Fund	<u>\$ 260,123</u>
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Capital outlay	392,753
Depreciation	<u>(99,962)</u>
	<u>292,791</u>
The issuance of long-term debt provides current financial resources of governmental funds. However, it has no effect on net position	
Lease proceeds	<u>(344,000)</u>
Some expenditures reported in the governmental fund statements were made subsequent to the measurement date for the net pension asset calculation and will therefore be reported as expenses in the subsequent fiscal year.	
District contributions subsequent to the measurement date - SWDBP	<u>47,678</u>
	<u>47,678</u>
Some revenues and expenses reported in the statement of activities do not provide or require the use of current financial resources and, therefore, are not reported as revenues or expenditures in the governmental funds.	
Changes in accrued interest payable	(3,646)
Net change in deferred inflows and outflows of resources related to pensions and in net pension assets and liabilities:	
Net pension income(expense) - SWDBP	(29,407)
Net pension income(expense) - VFPP	<u>(118,821)</u>
	<u>(151,874)</u>
Change in net position	<u><u>\$ 104,718</u></u>

These financial statements should be read only in connection with the accompanying notes to financial statements.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND  
Year Ended December 31, 2023**

	<b>Original and Final Budgeted Amounts</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget</b>
<b>REVENUES</b>			
Property taxes	\$ 1,086,073	\$ 1,101,736	\$ 15,663
Specific ownership taxes	75,874	126,322	50,448
Payment in lieu of taxes	2,500	3,287	787
Mitigation impact fees	12,000	13,425	1,425
Burn permit fees	3,000	4,605	1,605
Wildland fire income	5,000	-	(5,000)
Grants	10,000	-	(10,000)
Net investment earnings	8,000	96,657	88,657
Miscellaneous income/donations	7,000	4,932	(2,068)
Capital lease proceeds	-	344,000	344,000
Total revenues	<u>1,209,447</u>	<u>1,694,964</u>	<u>485,517</u>
<b>EXPENDITURES</b>			
Administration	1,017,556	918,879	98,677
Firefighting	100,000	38,025	61,975
Communications	15,000	-	15,000
Equipment	60,000	32,994	27,006
Medical services	2,500	2,955	(455)
Building	59,800	49,235	10,565
Capital outlay	241,725	392,753	(151,028)
Contingency	44,900	-	44,900
Total expenditures	<u>1,541,481</u>	<u>1,434,841</u>	<u>106,640</u>
<b>NET CHANGE IN FUND BALANCE</b>	(332,034)	260,123	592,157
<b>FUND BALANCE - BEGINNING OF YEAR</b>	<u>1,064,078</u>	<u>1,623,706</u>	<u>559,628</u>
<b>FUND BALANCE - END OF YEAR</b>	<u><u>\$ 732,044</u></u>	<u><u>\$ 1,883,829</u></u>	<u><u>\$ 1,151,785</u></u>

These financial statements should be read only in connection with  
the accompanying notes to financial statements.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 1 – DEFINITION OF REPORTING ENTITY**

The Jefferson-Como Fire Protection District (District), a quasi-municipal corporation, was organized June 6, 1960 and is governed pursuant to the provisions of the Colorado Special District Act. The District was established to provide fire protection services to its citizens located in Jefferson and Como, Colorado and several surrounding subdivisions. The District operates under the control of an elected five-member Board of Directors.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The Jefferson-Como Fire Department (Department) is reported as a blended component unit in the District's financial statements. More specifically, the Department is included as a blended component unit of the District because it is fiscally dependent on the District and the nature and significance of their relationship are such that the exclusion would cause the financial statements to be incomplete. The purpose of the Department is to preserve life, protect property and the environment through firefighting and rescue activity, and to provide mutual aid to other agencies, as necessary. The Department is comprised of volunteer members and paid District employees. Financial statements for the Department may be obtained from the District.

The District is not a component unit of any other primary governmental entity.

As of December 31, 2023, the District did not have any authorized, but unissued debt.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The more significant accounting policies of the District are described as follows:

**Government-wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District, with the difference between the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources being reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds.

Major individual governmental funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemption of bonds and notes are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property and specific ownership taxes. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation paid. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental fund:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April 30 or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows of resources in the year they are levied and measurable. The deferred property tax revenues are recorded as revenue in the year they are available or collected.

**Capital Assets**

Capital assets, which include land, buildings and improvements, fire trucks and accessories, equipment, and furniture and fixtures are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of 2 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Buildings and improvements; vehicles and equipment; and furniture and fixtures of the District are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	40	years
Vehicles and equipment	7-12	years
Furniture and fixtures	5	years

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until that time. The District has recognized deferred outflows of resources in the government-wide financial statements in accordance with presentation requirements for GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27* (GASB 68) and GASB Statement No. 71, *Pension Transition for Contributions made Subsequent to the Measurement Date - An Amendment of GASB 68* (GASB 71).

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

In addition to liabilities, the statement of net position and fund balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. Property tax revenue that is related to a future period is recorded as deferred inflows. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available. The District has also recognized deferred inflows of resources in the government-wide financial statements in accordance with presentation requirements for GASB 68 and GASB 71.

**Fund Balances – Governmental Funds**

The District’s governmental fund balances may consist of five classifications based on the relative strength of the spending constraints:

Nonspendable fund balance—the amount of fund balance that is not in spendable form (such as inventory or prepaids) or is legally or contractually required to be maintained intact.

Restricted fund balance—the amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance—amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e., Board of Directors). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest level action to remove or change the constraint.

Assigned fund balance—amounts the District intends to use for a specific purpose. Intent can be expressed by the District Board of Directors or by an official or body to which the District Board of Directors delegates the authority.

Unassigned fund balance—amounts that are available for any purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the District Board of Directors has provided otherwise in its commitment or assignment actions.

**NOTE 3 - CASH AND INVESTMENTS**

Cash and investments as of December 31, 2023, consists of the following:

Cash on hand	\$ 400
Deposits with financial institutions	23,813
Investments	1,888,918
Total cash and investments	\$ 1,913,131

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**Cash Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by Statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

As of December 31, 2023, the District's cash deposits had a bank balance of \$23,813 and a carrying balance of \$23,813.

**Investments**

**Credit Risk**

The District has not adopted a formal investment policy, however, the District follows Colorado State Statutes which specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States and certain U.S. government agency securities and the World Bank
- . General obligation and revenue bonds of U.S. local government entities
- . Bankers' acceptances of certain banks
- . Commercial paper
- . Certain reverse repurchase agreements
- . Certain securities lending agreements
- . Certain corporate bonds
- . Written repurchase agreements collateralized by certain authorized securities
- . Certain money market funds
- . Guaranteed investment contracts
- . Local government investment pools

**Interest Rate Risk**

Colorado Revised Statutes limit investment maturities to three to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirement.

As of December 31, 2023, the District had the following investments:

<b><u>Investment</u></b>	<b><u>Maturity</u></b>	<b><u>Amount</u></b>
COLOTRUST Prime	Weighted average under 60 days	<u>\$1,888,918</u>

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**COLOTRUST**

As of December 31, 2023, the District has invested in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund. The Trust offers shares in three portfolios, COLOTRUST Prime (Prime), COLOTRUST Plus+ (Plus+) and COLOTRUST Edge (Edge). All portfolios may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies and instrumentalities, and repurchase agreements collateralized with certain U.S. government agencies or instrumentalities. COLOTRUST Plus+ and COLOTRUST Edge may also invest in the highest rated commercial paper. The Prime and Plus+ portfolios are restricted to a weighted average maturity (WAM) of 60 days or less while the Edge portfolio incorporates longer-dated securities with a WAM of 60 days or more. Both Prime and Plus+ portfolios are rated AAAM by Standard and Poor's and the EDGE portfolio is rated AAAs/S1 by Fitch Ratings. Information related to COLOTRUST, including the annual audited financial statements, can be found at the COLOTRUST website at [www.colotrust.com](http://www.colotrust.com).

**Investment Valuation**

The District's investments are measured at amortized cost or in certain circumstances the value is calculated using the net asset value (NAV) per share, or its equivalent of the investment. These investments include 2a7-like external investment pools and money market investments. The District held investments in COLOTRUST at yearend for which the investment valuations were determined as follows.

COLOTRUST records its investments at fair value and the District records its investments in COLOTRUST at net asset value as determined by fair value. Each share of Prime and Plus is equal in value to \$1.00 and the redemption frequency is daily with no redemption notice period. Edge's net asset value is managed to approximate a \$10.00 transactional share price and the redemption frequency is five business days. The principal value of an Edge investment may fluctuate and could be greater or less than \$10.00 per share at time of purchase, prior to redemption, and at the time of redemption. There are no unfunded commitments.

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**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 4 - CAPITAL ASSETS**

An analysis of the changes in capital assets for the year ended December 31, 2023 follows:

	<b>Balance at December 31, 2022</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance December 31, 2023</b>
Governmental activities				
Capital assets, not being depreciated				
Land	\$ 32,536	\$ -	\$ -	\$ 32,536
Total capital assets, not being depreciated	<u>32,536</u>	<u>-</u>	<u>-</u>	<u>32,536</u>
Capital assets, being depreciated				
Buildings and improvements	856,349	48,753	-	905,102
Vehicles and equipment	2,081,264	344,000	-	2,425,264
Furniture and fixtures	5,805	-	-	5,805
Total capital assets, being depreciated	<u>2,943,418</u>	<u>392,753</u>	<u>-</u>	<u>3,336,171</u>
Less accumulated depreciation for				
Buildings and improvements	(423,450)	(22,617)	-	(446,067)
Vehicles and equipment	(1,841,628)	(77,345)	-	(1,918,973)
Furniture and fixtures	(5,805)	-	-	(5,805)
Total accumulated depreciation	<u>(2,270,883)</u>	<u>(99,962)</u>	<u>-</u>	<u>(2,370,845)</u>
Total capital assets, being depreciated, net	<u>672,535</u>	<u>292,791</u>	<u>-</u>	<u>965,326</u>
Government capital assets, net	<u>\$ 705,071</u>	<u>\$ 292,791</u>	<u>\$ -</u>	<u>\$ 997,862</u>

Depreciation expense of \$99,962 was charged to the public safety function in the statement of activities.

**NOTE 5 - LEASES**

**Leases**

An analysis of the changes in leases for the year ended December 31, 2023 follows:

	<b>Balance at December 31, 2022</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance December 31, 2023</b>	<b>Due Within One Year</b>
Pumper truck	<u>\$ -</u>	<u>\$ 344,000</u>	<u>\$ -</u>	<u>\$ 344,000</u>	<u>\$ 61,883</u>

On August 9, 2023, the District entered into a lease purchase agreement for the purchase of a 2012 Pierce pumper truck with Flagstar Public Funding Corp. The principal amount of the lease

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

was \$344,000 and bears interest of 5.3%. The lease agreement is subject to annual appropriation by the District. Annual principal and interest payments are due on August 9, commencing on August 9, 2024. The District may prepay the lease, beginning August 9, 2024.

Annual requirements to amortize the long-term lease and related interest is as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Prepayment Price</u>
2024	\$ 61,883	\$ 18,232	\$ 80,115	\$ 290,580
2025	65,163	14,952	80,115	\$ 223,462
2026	68,617	11,498	80,115	\$ 152,787
2027	72,254	7,861	80,115	\$ 78,365
2028	76,083	4,032	80,115	\$ -
	<u>\$ 344,000</u>	<u>\$ 56,575</u>	<u>\$ 400,575</u>	

The District leases land for three fire stations, and two water storage units. The five leases have annual terms with renewal options between 30 and 99 successive one-year terms from inception. The annual rental payments are for nominal amounts. The District is responsible for utilities and normal maintenance for these leased facilities. The District also leases a wildland truck from the US Forest Service on a year-to-year basis for a nominal amount.

**NOTE 6 – FIRE AND POLICE PENSION ASSOCIATION OF COLORADO**

**Statewide Defined Benefit Pension Plan**

**Summary of Significant Accounting Policies**

*Pensions.* The District participates in the Statewide Defined Benefit Plan (SWDBP), a cost-sharing multiple-employer defined benefit pension fund administered by the Fire and Police Pension Association of Colorado (“FPPA”). The net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SWDBP have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**General Information about the Pension Plan**

*Plan description.* The SWDBP covers substantially all full-time firefighter and police officer employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. As of August 1, 2003, the SWDBP may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The SWDBP became effective January 1, 1980. Plan benefits are specified in Title 31, Articles 30, 30.5 and 31 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth in the FPPA Rules and Regulations, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. FPPA issues a publicly available comprehensive annual financial report that can be obtained at [www.fppaco.org](http://www.fppaco.org). As of January 1, 2023, the

**JEFFERSON-COMO FIRE PROTECTION DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
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Statewide Defined Benefit Plan and the Statewide Hybrid Plan have merged to form the Statewide Retirement Plan (SRP) and the Statewide Defined Benefit Plan becomes the Defined Benefit Component of the Statewide Retirement Plan.

*Benefits provided.* FPPA provides retirement and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement.

The following types of retirement are available under the SWDBP:

- Normal: 25 years of service and age 55 with a 2% benefit for each year of service for the first ten years, then a 2.5% benefit for each year of service thereafter. Benefits are based on the average of the highest 3 years' base salary (as defined in FPPA Rule 101.05). A member may also qualify for normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).
- Early: 30 years of service or age 50 with a 2% benefit for each year of service for the first ten years, then a 2.5% benefit for each year of service thereafter. Benefits are based on the average of the highest 3 years' base salary (as defined in FPPA Rule 101.05). The early retirement benefit that the member would have received at normal retirement (age 55) is reduced on an actuarial equivalent basis to reflect the receipt of the benefit.
- Vested: 5 years of service payable at age 55 with a 2% benefit for each year of service for the first ten years, then a 2.5% benefit for each year of service thereafter. Benefits are based on the average of the highest 3 years' base salary (as defined in FPPA Rule 101.05).
- Deferred: Members who qualify for a normal or vested retirement, may defer the receipt of their benefit pension to as late as age 65 and receive the actuarial equivalent of the benefit. (as defined in FPPA Rule 101.05).

The SWDBP has a deferred retirement option plan (DROP) that allows members to enter the program if they meet one of the following criteria: 1) member is eligible for normal retirement or 2) member is vested or 3) member is eligible for early retirement. The DROP plan allows a member to choose to continue employment for a maximum of five years. During this period of continued employment, the member's retirement benefits as well as employee contributions are paid into a member's DROP account. At the end of the DROP period, the member ceases employment and receives the amount accumulated in the DROP account either in a periodic, lump sum or a monthly lifetime benefit.

Each member must elect a payment option for retirement benefits shortly before benefit payments are paid to ensure that the beneficiary and payment option factors are accurate. The member has six payment options. The payment options allow the member to receive full retirement benefits during the member's lifetime or receive reduced retirement benefits so that a designated beneficiary may receive a portion of the retirement benefit either during the member's lifetime or after the member's death depending on the option selected.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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Vested members with more than 5 years of service and non-vested members with less than 5 years of service may elect to withdraw their member contribution accounts upon termination of employment with all FPPA employers; waiving rights to any lifetime retirement benefits earned. The member's contributions plus 5% interest may be refunded to the member with all other contributions being forfeited. If a refund is chosen, stabilization reserve account monies and all employer contributions are forfeited.

Benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement benefit adjustments (formerly referred to as COLAs). Benefit adjustments are not guaranteed and are determined annually by the FPPA Board of Directors based on the most recent actuarial study. The amount of the benefit adjustment can be 0% to 3%, or the greater of the Consumer Price Index (CPI) per year. Benefit adjustments may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

*Contributions.* Eligible employees and the District are required to contribute to the SWDBP at a rate set by Colorado statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statutes or election of the membership. Eligible employees and the District are required to contribute to the SWDBP at a rate set by Colorado statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by statute or by election of the membership. In 2013, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates increased 0.5 percent annually through 2022 to a total of 12.0 percent of pensionable earnings. Employer contributions increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings. Employer contributions to the SWDBP from the District were \$47,678 for the year ended December 31, 2023.

Annually, at the discretion of the Board of Directors of FPPA, the difference between the combined member/employer contributions and the actuarially determined contribution rate may be allocated to the stabilization reserve account (SRA). If the cost of the SWDBP exceeds the combined member/employer contribution rate, funds from the SRA may be used to make up the shortfall. Amounts set aside in the SRA are allocated to individual accounts for each member. A member may receive the amounts in this individual account upon election of Normal, Early or Vested retirement.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

As of December 31, 2023, the District reported net pension liability of \$46,806 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension asset used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2023. The District's proportion of the net pension asset was based on District contributions to the SWDBP for the calendar year 2022 relative to the total contributions of participating employers to the SWDBP.

As of December 31, 2023, the District's proportion was 0.0527326%, which was an decrease of 0.0064193% from its proportion as of December 31, 2022.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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For the year ended December 31, 2023, the District recognized pension expense of \$29,407. As of December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 101,319	\$ (5,745)
Changes of assumptions	59,965	-
Net difference between projected and actual earnings on pension plan investments	105,921	-
Change in proportion and differences between contributions and proportionate share of contributions	-	(38,101)
Contributions subsequent to the measurement date	47,678	-
Total	\$ 314,883	\$ (43,846)

The \$47,678 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as an increase of the net pension asset in the year ending December 31, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31</u>		
2024	\$	17,797
2025		38,354
2026		57,059
2027		81,195
2028		12,273
Thereafter		16,681
	\$	223,359

*Actuarial assumptions.* The total pension liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Not Applicable
Amortization Period	Not Applicable
Long-term Investment Rate of Return *	7.0%
Projected Salary Increases *	4.25%-11.25%
Cost of Living Adjustments (COLA)	0.0%
* Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
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The SWDBP’s long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2022 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return</u>
Global Equity	35%	8.93%
Equity Long/Short	6%	7.47%
Private Markets	34%	10.31%
Fixed Income - Rates	10%	5.45%
Fixed Income - Credit	5%	6.90%
Absolute Return	9%	6.49%
Cash	1%	3.92%
Total	<u>100%</u>	

*Discount rate.* The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board’s funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDBP fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 4.05% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

*Sensitivity of the District’s proportionate share of the net pension liability/(asset) to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
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	1% Decrease 6.00%	Single Discount Rate Assumption 7.00%	1% Increase 8.00%
Proportionate share of the net pension (asset) liability	<u>\$ 322,674</u>	<u>\$ 46,806</u>	<u>\$ (181,702)</u>

*Pension plan fiduciary net position.* Detailed information about the SWDBP’s fiduciary net position is available in FPPA’s comprehensive annual financial report which can be obtained at [www.fppaco.org](http://www.fppaco.org).

*Statewide Retirement Plan*

During 2022, the House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and the Statewide Hybrid Plan to form the Statewide Retirement Plan, effective January 1, 2023. The merger will result in increased longer term stability for both plans in addition to simplification of administration, operation and communication of benefits. The financial impact of the merger of plans is being determined.

**NOTE 7 – STATEWIDE DEATH AND DISABILITY PLAN**

*Plan Description* – The District contributes to the Statewide Death and Disability Plan (SWD&DP), a cost-sharing multiple-employer death and disability plan administered by FPPA. The SWD&DP covers full-time employees of substantially all fire and police departments in Colorado. As of August 1, 2003, the SWD&DP may include part-time police and fire employees. Contributions to the SWD&DP are used solely for the payment of death and disability benefits. Employers who are covered by Social Security may elect supplementary coverage by the Plan. The Plan was established in 1098 pursuant to Colorado Revised Statutes. FPPA issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the SWD&DP. That report can be obtained at [www.fppaco.org](http://www.fppaco.org).

*Funding Policy* – The District and/or employee is required to contribute at a rate of 3.4% of base salary for all members as set by statute. All contributions are made by members or on behalf of members. The 3.4% contribution may be paid entirely by the employer or the member, or it may be split between the employer and the member. Currently, the District is making the full 3.4% contribution on behalf of the members. For the year ending December 31, 2023, the District’s contributions to the SWD&DP on behalf of the employees was \$14,856 equal to the required contributions for each year.

**NOTE 8 – DEFERRED COMPENSATION PLAN**

All paid firefighters and certain administrative employees are eligible to participate in a deferred compensation plan created in accordance with Internal Revenue Code section 457 (Deferred Compensation Plan). The Deferred Compensation Plan, which is administered by FPPA, allows all paid firefighters the opportunity to defer a portion of their salary until future years. All compensation deferred under the Deferred Compensation Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are to be held in trust for the exclusive benefits of the participants and their beneficiaries.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
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Amounts contributed to the Deferred Compensation Plan are not available to employees until termination, retirement, death, or unforeseeable emergency.

Participants may elect to defer any percentage of their annual compensation, provided that the total annual contribution does not exceed limitations established by the Internal Revenue Service. Employers may also contribute to this plan on behalf of its employees provided that the combined employee and employer contributions do not exceed the aforementioned limits. Plan members contributed \$5,200 pretax contributions and \$10,400 post tax contributions to the Deferred Compensation Plan for the year ending December 31, 2023.

Deferred Compensation Plan investment purchases are determined by the individual participants and therefore, the Deferred Compensation Plan's investment concentration varies between participants.

The District has no liability for losses under the Deferred Compensation Plan. Accordingly, the Deferred Compensation Plan is not part of the District's financial statements.

**NOTE 9 – VOLUNTEER FIREFIGHTERS' PENSION PLAN**

**Volunteer Firefighters' Pension Plan**

**General Information about the Pension Plan**

*Plan description.* The District, on behalf of its volunteer firefighters, contributes to the Volunteer Firefighters' Pension Plan (VFPP), a defined benefit pension plan which is affiliated with the FPPA. The net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the VFPP have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Assets of the plan are commingled for investment purposes in the Fire and Police Member's Benefit Fund, an agent multiple-employer defined benefit pension plan administered by FPPA. The Volunteer Firefighters' Pension Plan Board of Trustees is comprised of the five Directors of the District and two District volunteer firefighters. The Colorado Revised Statutes (CRS), as amended, establishes basic benefit provisions under the plan. FPPA issues a publicly available comprehensive annual financial report that includes the assets of the volunteer plan. That report may be obtained at [www.fppaco.org](http://www.fppaco.org).

*Volunteers covered and benefits provided.* The retirement benefit provisions and plan requirements were established by the District under Colorado Revised Statutes. As of December 31, 2023, the plan provides for a monthly pension benefit as follows:

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<b>Normal Retirement Benefit (Monthly)</b>	
Regular	\$ 1,200
<b>Vested Retirement Benefit (Monthly)</b>	
With 10 to 20 years of service, amount per year of service per minimum vesting years (10 minimum)	\$ 60
<b>Disability Retirement Benefit (Monthly)</b>	
Short term disability for line of duty injury, amount payable for not more than 1 year	\$ 150
Long term disability for line of duty injury, lifetime benefit	\$ 150
<b>Survivor Benefits (Monthly)</b>	
Following death before retirement eligible; due to death in the line of duty as a volunteer firefighter	\$ 600
Following death after normal retirement	\$ 600
Following death after vested retirement with 10 to 20 years of service, amount per year of service per minimum vesting years (10 minimum)	\$ 30
Following death after disability retirement	\$ 75
<b>Funeral benefit (Required Benefit)</b>	
Funeral benefit lump sum, one time only	\$ 1,200

As of December 31, 2023, there are 9 retired volunteers and 2 beneficiaries receiving benefits and 4 active volunteers, of which 2 are vested in the plan.

*Contributions.* The District makes contributions based upon District established benefits and funding requirements based upon an actuarial study. Plan members do not make contributions. The State of Colorado also contributes to the plan in an amount set by statute. The District did not make any contributions to the plan for the year ended December 31, 2023, equal to the actuarial calculated contribution.

**Net Pension Liability/(Asset)**

*Actuarial assumptions.* As of December 31, 2023, the District reported net pension asset of \$631,202. The District's net pension asset was based on an actuarial valuation performed as of January 1, 2023, and a measurement date of December 31, 2022. The total pension liability/(asset) as of December 31, 2023, was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open*
Remaining amortization period	20 Years*
Asset valuation method	5 – Year Smoothed Fair Value
Investment rate of return	7.0%
Projected salary increases	Not Applicable
Inflation	2.5%
Retirement age	50% Per Year of Eligibility Until 100% at Age 65
Mortality:	<i>Pre-retirement:</i> Pub-2010 Public Safety Healthy Employee Mortality Tables for males and females, amount-weighted, projected with the MP-2020 Ultimate projection scale, 60% multiplier.
	<i>Post-retirement:</i> Pub-2010 Public Safety Healthy Employee Mortality Tables for males and females, amount-weighted,

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
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set forward five years projected with the MP-2020 Ultimate projection scale, with minimum probability of 3.5% for males and 2.5% for females.

*Disabled:* Pub-2010 Public Safety Healthy Employee Mortality Tables for males and females, amount-weighted, projected with the MP-2020 Ultimate projection scale

\* -Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

For the actuarial valuation calculated on January 1, 2023 for the contribution amounts for 2023 and 2024, the global assumption set for plans administered by FPPA was changed in the 2022 Experience Study and effective as of January 1, 2023. This is the first valuation for this plan with the new assumptions. The mortality assumptions were updated to use the Pub-2010 Public Safety Mortality tables projected with the ultimate rates of the MP-2020 projection scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return</u>
Cash	1%	3.92%
Fixed Income - Rates	10%	5.45%
Fixed Income - Credit	5%	6.90%
Absolute Return	9%	6.49%
Long Short	6%	7.47%
Global Equity	35%	8.94%
Private Markets	34%	10.31%
Total	<u>100%</u>	

*Single Discount Rate.* Projected benefit payments are discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 4.05% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
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**Changes in the Net Pension Liability/(Asset)**

Changes in the District's net pension liability/(asset) liability for the year ended December 31, 2023 were as follows:

	<b>Total Pension Liability(Asset)</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability(Asset)</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) - (b)</b>
<b>Balances at 12/31/2022</b>	\$ 651,700	\$ 1,650,906	\$ (999,206)
<b>Changes for the year:</b>			
Service cost	13,672	-	13,672
Interest on the total pension liability	43,704	-	43,704
Changes in benefit terms	131,043	-	131,043
Difference between expected and actual experience	34,018	-	34,018
Changes in assumptions or other inputs	4,714	-	4,714
Benefit payments	(69,335)	(69,335)	-
Pension plan net investment income	-	(131,663)	131,663
Administrative expense	-	(9,190)	9,190
<b>Net Changes</b>	<b>157,816</b>	<b>(210,188)</b>	<b>368,004</b>
<b>Balances at 12/31/2023</b>	<b>\$ 809,516</b>	<b>\$ 1,440,718</b>	<b>\$ (631,202)</b>

*Sensitivity of the District's Net Pension (Asset) Liability to Changes in the Discount Rate.* The following presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease 6.00%	Single Discount Rate Assumption 7.00%	1% Increase 8.00%
Proportionate share of the net pension liability/(asset)	\$ (557,085)	\$ (631,202)	\$ (694,831)

**Pension Expense (Income) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2023, the District recognized pension expense of \$118,821.

As of December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 12,370	\$ -
Changes of assumptions	1,714	-
Net difference between projected and actual earnings on pension plan investments	76,148	-
<b>Total</b>	<b>\$ 90,232</b>	<b>\$ -</b>

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31</u>	
2024	\$ 5,776
2025	9,662
2026	25,889
2027	48,905
	<u>\$ 90,232</u>

**NOTE 10 - FUND EQUITY**

As of December 31, 2023, the District reported the following classifications of fund equity.

**Nonspendable Fund Balance**

The nonspendable fund balance in the General Fund in the amount of \$4,196 is comprised of prepaid expenditures which are not in spendable form.

**Restricted Fund Balance**

The restricted fund balance in the General Fund in the amount of \$40,600 is comprised of the Emergency Reserves that have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado (see Note 13).

**Assigned Fund Balance**

The assigned fund balance in the General Fund in the amount of \$861,105 is comprised of amounts assigned by the Board of Directors by a resolution to eliminate the projected budgetary deficit in the subsequent year's budget.

**NOTE 11 - NET POSITION**

The District's net position consists of three components – net investment in capital assets, restricted, and unrestricted.

The net investment in capital assets, net of accumulated depreciation is reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2023, investment in capital assets was \$653,862.

Restricted net position includes amounts that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District's restricted net position of \$40,600 as of December 31, 2023, as required by Article X, Section 20 of the Constitution of the State of Colorado (See Note 13).

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 12 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees and volunteers, or acts of God. The District maintains commercial insurance for general liability, workers compensation, property, vehicle damage and liability, umbrella, management liability, and public official bond. Settled claims have not exceeded this coverage in any of the past three fiscal years.

**NOTE 13 - TAX, SPENDING AND DEBT LIMITATIONS**

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations that apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On May 7, 1996, a majority of the District's electors approved the following TABOR ballot question:

Without imposing any new taxes or increases in tax rates, shall the Jefferson-Como Fire Protection District be authorized to retain all revenues from all sources, including grants, in 1996 and subsequent years, and spend the same as a voter-approved revenue change and an exception to limits which would otherwise apply for each of said years?

On May 8, 2018, a majority of the District's electors approved the following TABOR ballot question:

Shall the Jefferson-Como Fire Protection District's taxes be increased by \$181,734 in fiscal year 2019 and annually by whatever tax revenues are generated by an ad valorem property tax mill levy rate in each fiscal year thereafter by 2.963 mills, resulting in a total District property tax rate, exclusive of refunds, abatements, or debt service, not to exceed 13.0 mills, to be used to offset the revenue losses caused by the decreases in statewide residential assessment ratio (commonly known as the "Gallagher Amendment") and for the ongoing operation and maintenance of fire protection services; and shall the proceeds of such taxes and any investment income thereon be collected, retained and spent by the District in fiscal year 2019 and in each fiscal year thereafter, such authorization to constitute a voter-approved revenue change which may be

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

collected, retained and spent by the District with exception to any spending, revenue raising, or other limitation contained in Article X, Section 20 of the Colorado Constitution, the limits imposed on increases in property taxation by Section 29-1-301, C.R.S. in any year, or any other law which purports to limit the District's revenues or expenditures as it currently exists or as it may be amended in the future, all without limiting in any year the amount of other revenues that may be collected, retained and spent by the District?

On November 6, 2018, a majority of the District's electors approved the following TABOR ballot question:

Shall Jefferson-Como Fire Protection District's taxes be increased by \$0 in fiscal year 2019 and by whatever revenues are generated by a total District property tax rate of 13.000 mills, exclusive of refunds, abatements, or debt service, and such additional mill levy rate as is necessary to offset decreases in the Gallagher Amendment state-wide residential assessment rate and no greater, in each fiscal year thereafter and allowing the increased revenue collected to be retained and spent as voter-approved revenue and spending changes in each year, without regard to any constitutional or statutory spending or revenue limitations including those contained in Article X, Sections 3, 15, and 20 of the Colorado Constitution?

This information is an integral part of the accompanying financial statements.

**REQUIRED SUPPLEMENTAL INFORMATION**

**JEFFERSON-COMO FIRE PROTECTION DISTRICT**  
**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/(ASSET)**  
**FIRE AND POLICE PENSION ASSOCIATION - STATEWIDE DEFINED BENEFIT PLAN**  
**LAST TEN FISCAL YEARS (1)**

Measurement period ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
District's Proportion of the Net Pension Liability/(Asset)	0.0527326%	0.0591519%	0.0362692%	0.0318680%	0.0308484%	0.0264762%	0.0285693%	0.0502725%	0.0542845%	0.0398313%
District's Proportionate Share of the Net Pension Liability/(Asset)	\$ 46,806	\$ (320,564)	\$ (78,741)	\$ (18,023)	\$ 39,001	\$ (38,090)	\$ 10,323	\$ (886)	\$ (61,264)	\$ (35,617)
District's Covered Payroll	\$ 459,243	\$ 477,463	\$ 291,319	\$ 234,880	\$ 206,638	\$ 154,867	\$ 146,212	\$ 243,707	\$ 244,118	\$ 173,003
Proportionate Share of Net Pension Liability/(Asset) as a Percentage of its Covered Payroll	-10.2%	67.1%	27.0%	7.7%	-18.9%	24.6%	-7.1%	0.4%	25.1%	20.6%
Calculation of Collectvie Net Pension Liability/(Asset):										
Total Pension Liability	\$ 3,752,109,029	\$ 3,352,605,624	\$ 3,230,485,701	\$ 2,919,378,738	\$ 2,653,120,261	\$ 2,269,410,684	\$ 2,021,526,883	\$ 1,846,961,999	\$ 1,652,901,084	\$ 1,533,631,141
Plan Fiduciary Net Position	3,663,348,061	3,894,539,387	3,447,586,098	2,975,935,079	2,526,692,808	2,413,276,447	1,985,393,043	1,848,724,853	1,765,758,630	1,623,049,809
Net Pension Liability/(Asset)	<u>\$ 88,760,968</u>	<u>\$ (541,933,763)</u>	<u>\$ (217,100,397)</u>	<u>\$ (56,556,341)</u>	<u>\$ 126,427,453</u>	<u>\$ (143,865,763)</u>	<u>\$ 36,133,840</u>	<u>\$ (1,762,854)</u>	<u>\$ (112,857,546)</u>	<u>\$ (89,418,668)</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset)	97.6%	116.2%	106.7%	101.9%	95.2%	106.3%	98.2%	100.1%	106.8%	105.8%

(1) - The amounts presented for each fiscal year were determined as of 12/31.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
SCHEDULE OF DISTRICT CONTRIBUTIONS  
FIRE AND POLICE PENSION ASSOCIATION - STATEWIDE DEFINED BENEFIT PLAN  
LAST TEN FISCAL YEARS**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually Required Contribution	\$ 47,678	\$ 41,290	\$ 40,476	\$ 23,305	\$ 18,790	\$ 16,531	\$ 12,389	\$ 11,697	\$ 19,497	\$ 19,529
Contributions in Relation to the Contractually Required Contribution	<u>(47,678)</u>	<u>(41,290)</u>	<u>(40,476)</u>	<u>(23,305)</u>	<u>(18,790)</u>	<u>(16,531)</u>	<u>(12,389)</u>	<u>(11,697)</u>	<u>(19,497)</u>	<u>(19,529)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 501,870	\$ 459,243	\$ 477,463	\$ 291,319	\$ 234,880	\$ 206,638	\$ 154,867	\$ 146,212	\$ 243,707	\$ 244,118
Contributions as a Percentage of Covered Payroll	9.5%	9.0%	8.5%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET)  
VOLUNTEER FIREFIGHTERS' PENSION PLAN  
LAST NINE FISCAL YEARS**

Measurement period ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>									
Service cost	\$ 13,672	\$ 13,672	\$ 18,341	\$ 18,341	\$ 28,901	\$ 28,901	\$ 22,602	\$ 22,602	\$ 25,820
Interest on the total pension liability	43,704	43,633	40,851	39,770	44,336	41,856	37,861	36,482	38,967
Changes in benefit terms	131,043	-	-	-	-	-	-	-	-
Difference between expected and actual experience	34,018	-	26,520	-	(74,542)	-	10,233	-	(54,338)
Changes in assumptions or other inputs	4,714	-	-	-	23,135	-	17,209	-	-
Benefit payments	(69,335)	(43,680)	(43,680)	(41,680)	(37,680)	(37,680)	(37,780)	(43,530)	(40,530)
<b>Net Change in Total Pension Liability</b>	<u>157,816</u>	<u>13,625</u>	<u>42,032</u>	<u>16,431</u>	<u>(15,850)</u>	<u>33,077</u>	<u>50,125</u>	<u>15,554</u>	<u>(30,081)</u>
<b>Total Pension Liability - Beginning</b>	651,700	638,075	596,043	579,612	595,462	562,385	512,260	496,706	526,787
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 809,516</u>	<u>\$ 651,700</u>	<u>\$ 638,075</u>	<u>\$ 596,043</u>	<u>\$ 579,612</u>	<u>\$ 595,462</u>	<u>\$ 562,385</u>	<u>\$ 512,260</u>	<u>\$ 496,706</u>
<b>Plan Fiduciary Net Position</b>									
District contributions	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 61,744 *	\$ - *	\$ 30,972
State of Colorado contributions	-	-	-	-	-	-	8,550	8,550	8,550
Pension plan net investment income	(131,663)	217,358	174,714	174,502	505	167,049	58,673	19,575	69,350
Benefit payments	(69,335)	(43,680)	(43,680)	(41,680)	(37,680)	(37,680)	(37,780)	(43,530)	(40,530)
Administrative expense	(9,190)	(10,415)	(3,370)	(5,447)	(6,057)	(10,627)	(2,473)	(4,026)	(3,040)
Net Change in Plan Fiduciary Net Position	<u>(210,188)</u>	<u>163,263</u>	<u>127,664</u>	<u>127,375</u>	<u>(43,232)</u>	<u>118,742</u>	<u>88,714</u>	<u>(19,431)</u>	<u>65,302</u>
<b>Plan Fiduciary Net Position - Beginning</b>	1,650,906	1,487,643	1,359,979	1,232,604	1,275,836	1,157,094	1,068,380	1,087,811	1,022,509
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 1,440,718</u>	<u>\$ 1,650,906</u>	<u>\$ 1,487,643</u>	<u>\$ 1,359,979</u>	<u>\$ 1,232,604</u>	<u>\$ 1,275,836</u>	<u>\$ 1,157,094</u>	<u>\$ 1,068,380</u>	<u>\$ 1,087,811</u>
<b>Net Pension Liability/(Asset) - Ending (a)-(b)</b>	<u>\$ (631,202)</u>	<u>\$ (999,206)</u>	<u>\$ (849,568)</u>	<u>\$ (763,936)</u>	<u>\$ (652,992)</u>	<u>\$ (680,374)</u>	<u>\$ (594,709)</u>	<u>\$ (556,120)</u>	<u>\$ (591,105)</u>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability/(Asset)</b>	177.97%	253.32%	233.15%	228.17%	212.66%	214.26%	205.75%	208.56%	219.01%
<b>Covered Payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Contributions as a Percentage of Covered Payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

\* - The District's contribution for the fiscal year ended December 31, 2015 of \$30,695 was submitted in FPPA's system on December 15, 2015 by the District. FPPA did not process the ACH contribution until January 2016. The District accrued the contribution for financial statement reporting purposes as of December 31, 2015. Due to the delay by FPPA, the contribution was not included in the measurement period ended December 31, 2015.

**NOTE:** Information for the prior year was not available to report.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
SCHEDULE OF DISTRICT CONTRIBUTIONS  
VOLUNTEER FIREFIGHTERS' PENSION PLAN  
LAST TEN YEARS**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Actuarially determined contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the actuarially required contribution:										
District contribution	-	-	-	-	-	-	-	(31,049)	(30,695)	(30,972)
State of Colorado contribution	-	-	-	-	-	-	-	(8,550)	(8,550)	(8,550)
Tota contributions	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (39,599)</u>	<u>\$ (39,245)</u>	<u>\$ (39,522)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (39,599)</u>	<u>\$ (39,245)</u>	<u>\$ (39,522)</u>
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Notes to Schedule**

Methods and assumptions used to determine contribution rates (Year ending December 31, 2023):

Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open *
Remaining amortization period	20 years *
Asset valuation method	5 - year smoothed fair value
Investment rate of return	7.0%
Projected salary increases	N/A
Inflation	2.5%
Retirement age	50% per year of eligibility until 100% at age 65
Mortality	<b>Pre-retirement:</b> Pub-2010 Public Safety Healthy Employee Mortality Tables for males and females, amount-weighted, projected with the MP-2020 Ultimate projection scale, 60% multiplier. <b>Post-retirement:</b> Pub-2010 Public Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, projected with the ultimate values of the MP-2020 projection <b>Disabled:</b> Pub-2010 Public Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, set forward five years projected with the MP-2020 Ultimate projection scale, with minimum probability of 3.5% for males and 2.5% for females.

\* -Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

**JEFFERSON-COMO FIRE PROTECTION DISTRICT  
SCHEDULE OF THE NET PENSION LIABILITY/(ASSET)  
VOLUNTEER FIREFIGHTERS' PENSION PLAN  
LAST TEN FISCAL YEARS(1)**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total Pension Liability	\$ 809,516	\$ 651,700	\$ 638,075	\$ 596,043	\$ 579,612	\$ 595,462	\$ 562,385	\$ 512,260	\$ 496,706	\$ 526,787
Plan Fiduciary Net Position	(1,440,718)	(1,650,906)	(1,487,643)	(1,359,979)	(1,232,604)	(1,275,836)	(1,157,094)	(1,068,380)	(1,087,811)	(1,022,509)
Net Pension Liability/(Asset)	<u>\$ (631,202)</u>	<u>\$ (999,206)</u>	<u>\$ (849,568)</u>	<u>\$ (763,936)</u>	<u>\$ (652,992)</u>	<u>\$ (680,374)</u>	<u>\$ (594,709)</u>	<u>\$ (556,120)</u>	<u>\$ (591,105)</u>	<u>\$ (495,722)</u>
Plan Fiduciary Net Position as a % of Total Pension Liability/(Asset)	<u>177.97%</u>	<u>253.32%</u>	<u>233.15%</u>	<u>228.17%</u>	<u>212.66%</u>	<u>214.26%</u>	<u>205.75%</u>	<u>208.56%</u>	<u>219.01%</u>	<u>194.10%</u>
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a % of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

(1) - The amounts presented for each fiscal year were determined as of 12/31.

## **SUPPLEMENTAL INFORMATION**

**JEFFERSON-COMO FIRE PROTECTION DISTRICT**  
**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL - GENERAL FUND**  
**Year Ended December 31, 2023**

	<b>Original and Final Budgeted Amounts</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget</b>
<b>EXPENDITURES</b>			
Administration:			
Salaries	\$ 594,299	\$ 546,396	\$ 47,903
Taxes and benefits	211,090	182,158	28,932
Auditing	6,900	7,200	(300)
Legal	35,000	45,989	(10,989)
Insurance	34,184	55,054	(20,870)
Office expenses	16,000	16,659	(659)
Telephones	2,400	2,137	263
County Treasurer's fees	31,433	32,901	(1,468)
District management and accounting	35,000	29,778	5,222
Election	50,000	347	49,653
Lease fees	250	260	(10)
Miscellaneous	1,000	-	1,000
Total administration	<u>1,017,556</u>	<u>918,879</u>	<u>98,677</u>
Firefighting:			
Supplies	50,000	26,890	23,110
Support	20,000	2,946	17,054
Training	30,000	7,195	22,805
Other	-	994	(994)
Total firefighting	<u>100,000</u>	<u>38,025</u>	<u>61,975</u>
Communications - Radios	<u>15,000</u>	<u>-</u>	<u>15,000</u>
Equipment:			
Fuel	30,000	14,882	15,118
Truck supplies/repair and maintenance	30,000	18,112	11,888
Total equipment	<u>60,000</u>	<u>32,994</u>	<u>27,006</u>
Medical services - EMS supplies	<u>2,500</u>	<u>2,955</u>	<u>(455)</u>
Building:			
Propane	35,000	23,252	11,748
Utilities - Electrical	9,800	6,776	3,024
Stations and shop	15,000	19,207	(4,207)
Total building	<u>59,800</u>	<u>49,235</u>	<u>10,565</u>
Capital outlay:			
Truck Repairs and maintenance	46,256	344,000	(297,744)
Firefighting equipment	50,000	-	50,000
Building and improvements	75,469	48,753	26,716
Communications	20,000	-	20,000
Capital improvements and contingencies	50,000	-	50,000
Total capital outlay	<u>241,725</u>	<u>392,753</u>	<u>(151,028)</u>
Contingency	44,900	-	44,900
<b>TOTAL EXPENDITURES</b>	<u><u>\$ 1,541,481</u></u>	<u><u>\$ 1,434,841</u></u>	<u><u>\$ 106,640</u></u>